

Message Text

PAGE 01 STATE 046941

70

ORIGIN SS-10

INFO OCT-01 ADP-00 /011 R

DRAFTED BY: EUR/ RPM: AEBREISKY

APPROVED BY: EUR/ GSSPRINGSTEEN

NEA/ ARN: DAKORN

EUR/ CE: MR. RUECKERT

EUR/ RPM: RJMCGUIRE

----- 076708

R 161855 Z MAR 73

FM SECSTATE WASHDC

TO AMEMBASSY BERN

AMEMBASSY VIENNA

INFO USMISSION USUN NEW YORK

S E C R E T STATE 046941

EXDIS

FOLLOWING SENT ACTION TOKYO, NEW DELHI, KABUL, TEHRAN, ISLAMABAD,
FROM SECSTATE MAR 15 REPEATED YOU:

QUOTE

S E C R E T STATE 046941

EXDIS

E. O. 11652: ADS, GDS

TAGS: PINS, XF, XG, US

FOLLOWING SENT ACTION ALL NATO CAPITALS, DUBLIN, STOCKHOLM,
MADRID, INFO, AMMAN, BEIRUT, CAIRO, JIDDA, KUWAIT, SANAA,
TRIPOLI, TUNIS, ALGIERS, RABAT, EC BRUSSELS, MARCH 14, 1973
REPEATED TO YOU:

QUOTE

EXDIS

SECRET

PAGE 02 STATE 046941

E. O. 11652: ADS, GDS

TAGS: PINS, XF, XG, US

SUBJECT: ARAB GOVERNMENTS SUPPORT FOR BLACK SEPTEMBER AND
OTHER TERRORIST ORGANIZATIONS
REF: STATE 42486, 448 LL, CAIRO 724

1. REFTELS INSTRUCTED US MISSIONS IN ARAB CAPITALS TO EMPHASIZE TO HOST GOVERNMENTS, FOLLOWING MURDER OF US AND BELGIAN DIPLOMATS IN KHARTOUM, SERIOUS VIEW USG WILL TAKE OF SUPPORT FOR OR TOLERATION OF BLACK SEPTEMBER ORGANIZATION BY ARAB GOVERNMENTS. DEPARTMENT WILL ALSO BE SENDING YOU SHORTLY INFORMATION ON LINK BETWEEN BSO AND FATAH.

2. IDEALLY WE WOULD LIKE TO SEE ARAB GOVERNMENTS CUT OFF ALL MONETARY AND OTHER ASSISTANCE (PROVISION OF WEAPONS, USE OF TERRITORY, ISSUANCE OF PASSPORTS, USE OF DIPLOMATIC POUCH) TO BSO AND TO ITS PARENT ORGANIZATION FATAH. THIS MAY NOT BE FULLY ATTAINABLE, BUT WE CAN EXPECT THAT EXPRESSIONS OF CONCERN BY US AND OTHER GOVERNMENTS WILL CAUSE ARAB STATES TO REFLECT ON BROADER IMPLICATIONS OF ASSISTING TERRORIST ORGANIZATIONS AND TAKE STEPS TO RESTRICT, AND IN SOME CASES PERHAPS TERMINATE, DIRECT OR INDIRECT HELP THEY ARE GIVING. WE THINK EUROPEAN GOVERNMENTS HAVE AN INTEREST AT LEAST EQUAL TO OURS IN SEEING THIS OCCUR, FOR NOT ONLY ARE THEIR OWN DIPLOMATS THREATENED (AS KHARTOUM TRAGEDY PROVED) BUT ARAB TERRORIST ACTIONS IN EUROPE POSE A DISTINCT THREAT TO PUBLIC SECURITY THERE. IN VIEW OF EFFORTS THAT EGYPTIANS AND OTHER ARABS HAVE RECENTLY BEEN MAKING TO CULTIVATE EUROPEANS AND ESPECIALLY EC MEMBERS, DEMARCHES ON THIS SUBJECT BY EUROPEAN STATES IN ARAB CAPITALS COULD CONTRIBUTE SUBSTANTIALLY TO PERSUADING ARABS TO CLAMP DOWN ON BSO AND ITS PARENT FATAH, AND OTHER TERRORIST GROUPS.

3. FOR BRUSSELS: AMBASSADOR SHOULD PROPOSE TO BELGIAN FOREIGN MINISTER THAT BELGIUM, AS CURRENT CHAIRMAN OF EC POLITICAL CONSULTATIVE COMMITTEE, ASK THE COMMITTEE TO DISCUSS AND AGREE ON EARLY COORDINATED BILATERAL DEMARCHES TO ARAB STATES ON THIS SUBJECT. THIS WOULD STRENGTHEN BILATERAL APPROACHES BY EC AND OTHER WESTERN EUROPEAN GOVERNMENTS, AS SUGGESTED BELOW. AMBASSADOR SHOULD MAKE
SECRET

PAGE 03 STATE 046941

CLEAR WE ARE NOT ASKING EC COUNTRIES TO MAKE CONCERTED APPROACH WITH USG OR EVEN TO MAKE REFERENCE TO USG APPROACHES. IDEA IS TO MAKE ARABS UNDERSTAND HOW STRONGLY WORLD FEELS ABOUT ARAB TERRORISM AND ARAB GOVERNMENTS SUPPORT FOR OR TOLERATION OF ACTIVITIES OF TERRORIST ORGANIZATIONS; FOR THAT PURPOSE REPRESENTATIONS INDEPENDENT OF USG'S ARE PROBABLY PREFERABLE. AMBASSADOR SHOULD GIVE FOREIGN MINISTER FOLLOWING AIDE MEMOIRE:

" THE KHARTOUM TRAGEDY ILLUSTRATES WHAT SERIOUS IMPLICATIONS THE ACTIVITIES OF THE BLACK SEPTEMBER ORGANIZATION AND OTHER PALESTINIAN TERRORIST GROUPS HAVE FOR ALL NATIONS OF THE WORLD. ONLY A VERY SMALL NUMBER OF PALESTINIANS ARE INVOLVED IN TERRORISM, AND MANY ARAB COUNTRIES HAVE EITHER CONDEMNED THESE ACTIVITIES OR DISSOCIATED THEMSELVES FROM THEM. NEVERTHELESS, THE BLACK SEPTEMBER ORGANIZATION, AND ITS PARENT BODY THE FATAH, CONTINUE TO BE SUPPLIED WITH FUNDS FROM ARAB GOVERNMENTS AND THEIR CITIZENS AND TO RECEIVE OTHER FORMS OF SUPPORT, EVEN FROM THOSE ARAB GOVERNMENTS WHICH PUBLICLY CONDEMN TERRORISM. IT IS KNOWN, FOR EXAMPLE, THAT THE PREPARATION AND THE EXECUTION OF THE BLACK SEPTEMBER OPERATION WHICH LED TO THE MURDER OF AMERICAN AND BELGIAN DIPLOMATS WERE CONDUCTED FROM THE SOIL OF SEVERAL ARAB STATES.

" IT SHOULD BE OBVIOUS TO ALL THAT CONTINUATION OF THE ACTIVITIES OF THE BLACK SEPTEMBER ORGANIZATION, OR OTHER TERRORIST GROUPS, WILL MAKE THE TASK OF SEEKING A PEACEFUL SETTLEMENT OF THE ARAB- ISRAELI CONFLICT MUCH MORE DIFFICULT AND COMPLEX. THE UNITED STATES UNDERSTANDS THE FORCE OF THE PALESTINIAN CAUSE IN THE ARAB WORLD AND HAS MADE CLEAR ITS SYMPATHY FOR THE LEGITIMATE ASPIRATIONS OF THE PALESTINIANS. WE BELIEVE, HOWEVER, THAT THE DESPICABLE CRIME COMMITTED IN KHARTOUM CLEARLY DEMONSTRATES THAT RATIONALIZING THE EXISTENCE OF TERRORIST ORGANIZATIONS BY LINKING THEM WITH THE PALESTINIAN CAUSE SERVES ONLY TO GIVE THEM WIDER SCOPE, TO THE DETRIMENT OF RELATIONS BETWEEN THE ARAB WORLD AND THE WEST.

" THE UNITED STATES GOVERNMENT IS INFORMING THE GOVERN-
SECRET

PAGE 04 STATE 046941

MENTS OF THE ARAB STATES THAT IT WILL TAKE A SERIOUS VIEW OF SUPPORT FOR OR TOLERATION OF THE BLACK SEPTEMBER ORGANIZATION OR OTHER SIMILAR GROUPS. THE UNITED STATES IS URGING THE ARAB GOVERNMENTS TO TERMINATE THEIR ASSISTANCE, FINANCIAL OR OTHER, TO THE BLACK SEPTEMBER ORGANIZATION AND TO EXPEL OR ARREST BLACK SEPTEMBER LEADERS WHO RESIDE IN THEIR TERRITORY. THE UNITED STATES BELIEVES THAT EUROPEAN GOVERNMENTS HAVE AN INTEREST AT LEAST EQUAL TO ITS OWN IN DISCOURAGING SUPPORT OR TOLERATION BY ARAB GOVERNMENTS OF ARAB TERRORIST ORGANIZATIONS. THE UNITED STATES BELIEVES THAT AN EXPRESSION OF CONCERN BY THE GOVERNMENTS OF THE EUROPEAN COMMUNITY STATES TO THE ARAB STATES OVER THE ASSISTANCE THESE GOVERNMENTS ARE GIVING, DIRECTLY AND INDIRECTLY, TO THE BLACK SEPTEMBER AND OTHER TERRORIST ORGANIZATIONS, WOULD BE OF HELP

IN PERSUADING THE ARABS TO TERMINATE THIS ASSISTANCE."

4. FOR OTHER EC CAPITALS: AMBASSADOR SHOULD APPROACH FOREIGN MINISTER OF HOST GOVERNMENT AND MAKE SIMILAR PRESENTATION, INDICATING OUR HOPE THAT EC COUNTRIES COULD DISCUSS THIS MATTER AT EARLIEST OPPORTUNITY IN EC POLITICAL CONSULTATIVE COMMITTEE.

5. FOR USNATO: YOU SHOULD CIRCULATE THE TEXT CONTAINED IN PARAGRAPH 3 TO ALLIED DELEGATIONS AND SHOULD ENCOURAGE EARLIEST POSSIBLE SUBMISSION TO THE NAC OF THE DETAILED REPORT ON POLITICAL TERRORISM WHICH WAS TO HAVE FOLLOWED FEBRUARY 27 - MARCH 1 MEETING OF WORKING GROUP OF THE SPECIAL COMMITTEE (USNATO 256). THIS, TOGETHER WITH U. S. AIDE MEMOIRE AND CM (72)90, COULD SERVE AS BASIS FOR EARLY FURTHER REVIEW OF THE NAC OF PROGRESS TO DATE IN COMBATING TERRORISM, AND POSSIBLE FURTHER STEPS.

6. FOR OTHER NATO CAPITALS: YOU SHOULD RAISE MATTER WITH HOST GOVERNMENT AT APPROPRIATE HIGH LEVEL IN SIMILAR TERMS, ADAPTING AIDE MEMOIRE TO LOCAL CIRCUMSTANCES (I. E. REFERENCE IN LAST PARAGRAPH OF AIDE MEMOIRE TO EC STATES WOULD BE CHANGED TO WESTERN EUROPEAN STATES).

7. FOR STOCKHOLM AND MADRID: YOU SHOULD SEEK HOST GOVERNMENT'S AGREEMENT TO INTERVENE WITH ARAB STATES AND
SECRET

PAGE 05 STATE 046941

MAY, IF USEFUL, PASS TO HOST GOVERNMENT COPY OF OUR AIDE MEMOIRE TO EC AND OTHER STATES.

8. FOR ALL ACTION ADDRESSEES. IN RAISING THIS MATTER, YOU MAY DRAW ORALLY ON STATE REFTELS TO ELABORATE ON POINTS CONTAINED IN FOREGOING AIDE MEMOIRE. YOU SHOULD ALSO STRESS THAT, FOR MAXIMUM EFFECTIVENESS, IT IS IMPORTANT THAT APPROACHES WE HOPE EUROPEAN GOVERNMENTS WILL MAKE IN ARAB CAPITALS NOT RPT NOT BE SEEN AS USG-INSPIRED, BUT BE PRESENTED AS VIEWS OF GOVERNMENTS CONCERNED. ROGERS

UNQUOTE ROGERS

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 07 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOLLOWING SENT ACTION ALL NATO CAPIT, INFO, JIDDA
Control Number: n/a
Copy: SINGLE
Draft Date: 16 MAR 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: elyme
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE046941
Document Source: ADS
Document Unique ID: 00
Drafter: EUR/ RPM: AEBREISKY
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730348/abqceidf.tel
Line Count: 209
Locator: TEXT ON-LINE
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: STATE 42486, 448 LL, CAIRO 724
Review Action: RELEASED, APPROVED
Review Authority: elyme
Review Comment: n/a
Review Content Flags:
Review Date: 21 NOV 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27-Aug-2001 by cunninfx>; WITHDRAWN <18-Oct-2001 by willialc, 3.4.X6>; RELEASED <21-Nov-2001 by elyme>; APPROVED <23-Nov-2001 by elyme>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 971211
Subject: ARAB GOVERNMENTS SUPPORT FOR BLACK SEPTEMBER AND OTHER TERRORIST ORGANIZATIONS
TAGS: PINS, US, XF, XG
To: BERN
VIENNA INFO USUN N Y
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005